

Message Text

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ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 NSCE-00 (ISO) W

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FM USMISSION USUN NY

TO USINT CAIRO IMMEDIATE

INFO SECSTATE WASHDC IMMEDIATE 2033

S E C R E T USUN 5611

EXDIS

CAIRO FOR SECRETARY'S PARTY

E.O. 11652: GDS

TAGS: PFOR, UN, XF

SUBJ: MIDDLE EAST: SECURITY COUNCIL ACTION

REF: ALGIERS 2592 (SECTO 0086)

1. SECURITY COUNCIL CONSULTATIONS ON DRAFT CONSENSUS OR RESOLUTION CONTINUED MORNING DEC 13. PRC AND FRANCE ABSENT. PRESENT TEXT TRANSMITTED AT END THIS MESSAGE. DISCUSSION OF TEXT WAS UNEVENTFUL AND ELIMINATED UNDESIRABLE LANGUAGE INCLUDED AT END OF ORIGINAL OPERATIVE PARA 3 (NOW 4) "AND TO DECIDE IF ANY CHANGE IN THE NATURE AND SCOPE OF UN PARTICIPATION AT THE PEACE CONFERENCE IS CALLED FOR".

2. WHEN INDIAN PERMREP SEN WISHED TO MOVE ON TO DISCUSSION OF FORM OF TEXT (CONSENSUS OR RESOLUTION) AND KIND OF MEETING WHICH MIGHT BE HELD, AMB SCHAUFLE STATED THAT WHILE US AWARE AND SYMPATHETIC TO MEMBERS' INTEREST IN SC ACTION AS SOON AS POSSIBLE, US COULD NOT AGREE TO TEXT. RATHER HE SAID ANY TEXT WORKED OUT BY SC SHOULD BE BASED ON LETTER WHICH HAS NOT YET ARRIVED. HE EMPHASIZED THAT WORDS OF AMB SEN "DIFFICULT AND DELICATE NEGOTIATIONS" ARE SUFFICIENT ARGUMENT FOR SC NOT TO MOVE PRECIPITATELY ON THIS MATTER. FACT THAT AGREED

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LETTER HAS NOT YET BEEN TRANSMITTED SHOULD MAKE IT QUITE

EVIDENT THAT ITS CONTENTS NOT YET FINAL AND MAY AFFECT CONTENTS OF ANY SC TEXT. (AT REQUEST GUINEAN PERMREP CISSE HE REPEATED IN FRENCH.)

3. US POSITION SUPPORTED BY USSR AND UK. OTHERS ACCEDED MORE OR LESS GRACEFULLY, ASKING HOW LONG THEY WOULD HAVE TO WAIT. IT WAS RHETORICALLY ASKED HOW PRESENT TEXT COULD HAVE HARMFUL EFFECT ON LETTER OR CONFERENCE. SCHAUFELÉ POINTED OUT THAT IT HAD ALWAYS BEEN THE INTENTION OF THE US TO INVOLVE SC IN THIS MATTER AND THAT IF WE ASKING FOR FURTHER PATIENCE NOW IT WAS BECAUSE ALL MEMBERS SC SHARED OUR PRIMARY CONCERN THAT NOTHING BE DONE WHICH COULD ENDANGER OR UPSET NEGOTIATION PROCESS. IN 25 YEARS MIDDLE EAST PROBLEM HAS NOT BEEN SOLVED EITHER IN OR OUT OF UN AND CHANCES WE NOW HAVE TO SUCCEED WOULD NOT BE ENDANGERED BY A FURTHER DELAY.

4. WHILE MOST MEMBERS WERE UNDERSTANDING, YUGOSLAV PERMREP MOJSOV LAUNCHED INTO PERORATION SAYING THAT WE SHOULD BE FRANK TO SAY ONE PARTY, ISRAEL, WAS HOLDING UP NEGOTIATIONS AND THAT SC SHOULD FIX A DEADLINE FOR ACTING ON THIS MATTER. PROPOSED THAT SC ACT ON DRAFT, DELETING OP PARA 1, IF LETTER NOT RECEIVED BY SUCH DEADLINE. SAID SC SC SHOULD NOT SUBMIT TO ISRAELI THREATS TO DISRUPT SC OR PEACE CONFERENCE. FURTHERMORE SC SHOULD NOT AGAIN BE PUT IN POSITION OF HAVING TO ACT AS "RUBBER-STAMP" OR AT LAST MINUTE. SCHAUFELÉ POINTED OUT THAT IN TWO DRAFTING SESSIONS SC MEMBERS HAD AMPLY AND VALUABLE OPPORTUNITY TO EXCHANGE VIEWS SO THAT FINAL TEXT SHOULD NOT BE DIFFICULT TO ACHIEVE. TO CONTENTION THAT SYG PLANS DEPART FOR GENEVA DEC 15 HE SAID HE COULD NOT CONCEIVE OF SYG DEPARTURE BEFORE RECEIPT OF LETTER. (THIS CONFIRMED BY ASYG URQUHART LATER.) GENERAL VIEW WAS THAT SC SHOULD BE PREPARED TO MEET IN SOME FASHION AFTERNOON DEC 14.

5. MOVING ON TO QUESTIONS OF FORM OF TEXT AND OPTIONS FOR HANDLING THIS MATTER, MOST COUNCIL MEMBERS BELIEVED THAT THERE SHOULD BE A RESOLUTION ALTHOUGH US, UK AND USSR OPPOSED THIS CONCEPT AND SAID THEY PREFER CONSENSUS. HOWEVER, AT END OF DISCUSSION THERE WAS NO CLEAR VIEW AND WE BELIEVE THAT CONSENSUS OR AT LEAST ADOPTION OF RESOLUTION

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BY CONSENSUS ATTAINABLE.

6. VIEWS ON HAVING A MEETING WERE MORE FIRM AND PREVAILING SENTIMENT IS FOR FORMAL MEETING, WHICH OPPOSED BY US AND USSR. SEVERAL POSSIBILITIES WERE RAISED: (1) CLOSED MEETING; (2) OPEN MEETING ON AGENDA ITEM OTHER THAN "SITUATION IN ME" TO PRECLUDE REQUEST FOR PARTICIPATION OF NON-MEMBERS; (3) VARIANT OF 2 ABOVE WITH AGREEMENT THAT SHOULD

SUCH REQUESTS BE MADE VEN ON NEW ITEM, SC MEMBERS WOULD NOT PERMIT NON-MEMBERS TO SPEAK; (4) OPEN MEETING AND AGREEMENT ON TEXT FOLLOWED BY STATEMENTS.

7. AS THIS DISCUSSION WENT ON, IDEA WAS GRADUALLY EMERGING THAT THERE BE OPEN MEETING WITH NO STATEMENTS AND NO PARTICIPATION BY NON-MEMBERS. ALL CONCURRED THAT DEBATE ON SUBSTANCE SHOULD BE AVOIDED. MAJOR UNKNOWN IS ATTITUDE OF CHINA WHICH WILL NOT PARTICIPATE AND MAY BELIEVE THAT IT HAS TO MAKE A STATEMENT. SOVIET REP THEN SAID THAT HE WOULD HAVE TO RESERVE SOVIET POSITION ON WHETHER IT COULD REMAIN SILENT.

8. ALL OF ABOVE WILL BE CONVEYED TO PRES OF SC BY GUINEA PERMREP BUT WE BELIEVE THAT WE AND PERHAPS OTHERS WILL HAVE TO TALK TO HUANG HUA ABOUT THIS.

9. FOLLOWING MEETING BRITISH AND AUSTRIANS, WHO, ALONG WITH SOME OTHERS, FIRMLY SUPPORT IDEA THAT THERE BE NO DEBATE AND NO SPEECHES, SUGGESTED THAT A CLOSED FORMAL MEETING WOULD BE PREFERABLE. HOWEVER THEY HAD FAILED TO ARGUE FOR THIS IN THE MEETING.

10. ALSO AFTER MEETING, IN DISCUSSION WITH SOVIETS QUESTION WAS RAISED WHETHER CHINA AS SC PRESIDENT WOULD BE CONTENT TO MAKE OPENING STATEMENT PRESENTING THE TEXT AND AT SAME TIME DISASSOCIATING PRC FROM MATTER. WE QUESTION WHETHER THIS WOULD BE ACCEPTABLE TO CHINESE.

11. TEXT OF DRAFT RESOLUTION OR CONSENSUS:

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THE SECURITY COUNCIL,

CONSIDERING THAT IT DECIDED BY ITS RESOLUTION 338 OF 21 OCTOBER 1973 THAT TALKS AMONG THE PARTIES TO THE MIDDLE EAST CONFLICT FOR THE IMPLEMENTATION OF RESOLUTION 242 SHOULD BE HELD UNDER APPROPRIATE AUSPICES,

CONSIDERING FURTHER THAT SUCH TALKS ARE PLANNED TO BE HELD IN THE NEAR FUTURE,

1. TAKES NOTE OF THE LETTER OF THE SECRETARY GENERAL ADDRESSED TO THE PRESIDENT OF THE SECURITY COUNCIL (DOCUMENT S/.....);

2. EXPRESSES THE HOPE THAT THE CONFERENCE WILL

MAKE SPEEDY PROGRESS TOWARDS THE ESTABLISHMENT OF A JUST
AND DURABLE PEACE IN THE MIDDLE EAST;

3. EXPRESSES ITS CONFIDENCE THAT
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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PEACE TALKS, RESOLUTIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 13 DEC 1973
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973USUNN05611
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: I
Film Number: P750033-2135
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731226/aaaaasri.tel
Line Count: 168
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: 73 ALGIERS 2592
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 09 OCT 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <09-Oct-2001 by elyme>; APPROVED <13-Dec-2001 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MIDDLE EAST: SECURITY COUNCIL ACTION
TAGS: PFOR, XF, US, UN, UNSC
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005